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UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON AT TACOMA

UNITED STATES OF AMERICA

Plaintiff,

v.

GREGORY PAIGE,

Defendant.

CASE NO. CR92-1781RJB

ORDER DENYING AMENDED MOTION FOR COMPASSIONATE RELEASE/SENTENCE REDUCTION

THIS MATTER comes before the Court on Defendant's Amended Motion For Compassionate Release/Sentence Reduction Pursuant To 18 U.S.C. § 3582(c)(1)(A)(1) (Dkt. 217). The Court is familiar with the records and files herein, and all documents filed in support of and in opposition to the motion. In particular, the Court reviewed Defendant's statement in support of his plea of guilty (Dkt. 54) and Defendant's *pro* se Motion for Reduction of Sentence (Dkt. 189) and all attachments. The Court is fully advised.

Defendant was convicted of a drug charge and of Aiding and Abetting First Degree

Murder and was sentenced to life in prison. He has now served approximately 28 years, with no
current release date.

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THE LAW

In pertinent part, 18 U.S.C. § 3582(c)(1) reads as follows:

- (c) Modification of an imposed term of imprisonment.--The court may not modify a term of imprisonment once it has been imposed except that--
 - (1) in any case--
 - (A) the court, upon motion of the Director of the Bureau of Prisons, or upon motion of the defendant after the defendant has fully exhausted all administrative rights to appeal a failure of the Bureau of Prisons to bring a motion on the defendant's behalf or the lapse of 30 days from the receipt of such a request by the warden of the defendant's facility, whichever is earlier, may reduce the term of imprisonment (and may impose a term of probation or supervised release with or without conditions that does not exceed the unserved portion of the original term of imprisonment), after considering the factors set forth in section 3553(a) to the extent that they are applicable, if it finds that—
 - (i) extraordinary and compelling reasons warrant such a reduction; or (ii)

and that such a reduction is consistent with applicable policy statements issued by the Sentencing Commission[.]

The Policy Statement referenced by the statute is USSG § 1B1.13 was required by 28

U.S.C. § 944(f), which provides:

The Commission, in promulgating general policy statements regarding the sentencing modification provisions in section 3582(c)(1)(A) of title 18, shall describe what should be considered extraordinary and compelling reasons for sentence reduction, including the criteria to be applied and a list of specific examples. Rehabilitation of the defendant alone shall not be considered an extraordinary and compelling reason.

In pertinent part, the policy statement at USSG § 1B1.13 provides:

<u>Upon motion of the Director of the Bureau of Prisons under 18 U.S.C. § 3582(c)(1)(A)</u>, the court may reduce a term of imprisonment (and may impose a term of supervised release with or without conditions that does not exceed the unserved portion of the original term of imprisonment) if, after considering the factors set forth in 18 U.S.C. § 3553(a), to the extent that they are applicable, the court determines that--

- (1) (A) Extraordinary and compelling reasons warrant the reduction; or . . .
- (2) The defendant is not a danger to the safety of any other person or to the community, as provided in 18 U.S.C. § 3142(g); and
- (3) The reduction is consistent with this policy statement.

Commentary

Application Notes:

1. **Extraordinary and Compelling Reasons**. – Provided the defendant meets the requirements of subdivision (2), extraordinary and compelling reasons exist under any of the circumstances set forth below:

(A) Medical Condition of the Defendant -

- (i) The defendant is suffering from a terminal illness (i.e., a serious and advance illness with an end of life trajectory). A specific prognosis of life expectancy (i.e., a probability of death within a specific time period) is not required. Examples include metastatic solid-tumor cancer, amyotrophic later sclerosis (ALS), end-stage organ disease, and advance dementia.
 - (ii) The defendant is
 - (I) suffering from a serious physical or medical condition,
 - (II) suffering from a serious functional or cognitive impairment, or
 - (III) experiencing deteriorating physical or mental health because of the aging process

that substantially diminishes the ability of the defendant to provide self-care within the environment of a correctional facility and from which he or she is not expected to recover.

(B) **Age of the Defendant**.--The defendant is (i) at least 65 years old; (ii) is experiencing a serious deterioration in physical or mental health because of the aging process; and (iii) has served at least 10 years or 75 percent of his or her term of imprisonment, whichever is less.

(C) Family Circumstances -

- (i) The death or incapacitation of the caregiver of the defendant's minor child or minor children.
- (ii) The incapacitation of the defendant's spouse or registered partner when the defendant would be the only available caregiver for the spouse or registered partner.
- (D) Other Reasons.—As determined by the Director of the Bureau of Prisons, there exists in the defendant's case an extraordinary and compelling reasons other than, or in combination with, the reasons described in subdivision (A) through (C).
- 2. **Foreseeability of Extraordinary and Compelling Reasons.**—For purposes of this policy statement, an extraordinary and compelling reason need not have been unforeseen at the time of sentencing in order to warrant a reduction in the term of imprisonment. Therefore, the fact that an extraordinary and compelling reason reasonably could have been known or anticipated by the sentencing court does not preclude consideration for a reduction under this policy statement.
- 3. **Rehabilitation of Defendant**.—Pursuant to 28 U.S.C. § 994(t), rehabilitation of the defendant is not, by itself, an extraordinary and compelling reason for purposes of this policy statement.

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4. Motion by the Director or the Bureau of Prisons.—A reduction under this policy statement may be granted only upon motion by the Director of the Bureau of Prisons pursuant to 18 U.S.C. § 3582(c)(1)(A). The Commission encourages the Director of the Bureau of Prisons to file such a motion if the defendant meets any of the circumstances set forth in Application Note 1. The court is in a unique position to determine whether the circumstances warrant a reduction (and, if so, the amount of reduction), after considering the factors set forth in 18 U.S.C. § 3553(a) and the criteria set forth in this policy statement, such as the defendant's medical condition, the defendant's family circumstances, and whether the defendant is a danger to the safety of any other person or to the community.

This policy statement shall not be construed to confer upon the defendant any right not otherwise recognized in law.

5. **Application of Subdivision (3)**.—Any reduction made pursuant to a motion by the Director of the Bureau of Prisons for the reasons set forth in subdivisions (1) and (2) is consistent with this policy statement.

DISCUSSION – LEGAL ISSUES

First, because of the existing Policy Statements at USSG § 1B1.13 were adopted <u>before</u> 18 U.S.C. § 3582 (c)(1), parts of the Policy Statements are obsolete and must be disregarded. The parts to be disregarded are underlined, above.

Second, 28 U.S.C. § 944(f) required the Sentencing Commission in the Policy Statement, to include "the criteria to be applied" in considering extraordinary and compelling reasons for sentence reduction. This the Commission failed to do, except for determining, in Application Note 4, that, "The court is in an unique position to determine whether the circumstances warrant a reduction (and, if so, the amount of reduction), after considering the factors set forth in 18 U.S.C. § 3553(a) and the criteria set forth in this policy statement" followed by a non-exclusive list of things the Court should consider. This listing of things the Court should consider hardly sets the criteria for a finding of extraordinary and compelling reasons for a sentence reduction, leaving it to the Court to determine what qualifies, after appropriate analysis.

Third, these further observations support this conclusion: First, the listing of examples of extraordinary and compelling reasons in the Policy Statements § 1B113 and Application notes is not, by its language, exclusive. Second, the listing of things that are not considered extraordinary and compelling does not limit what else may be considered extraordinary and compelling. Third, Application Note 1(D) clearly opens the door to consider reasons other than the examples listed in determining whether extraordinary and compelling reasons for a sentence reduction exists.

"Extraordinary and compelling" means "extraordinary and compelling."

DISCUSSION

1. Claims.

Defendant claims, as extraordinary and compelling reasons for compassionate release or sentence reduction, that (a) his medical situation puts him at increased risk of complications if he re-contracts COVID-19; (b) his individual circumstances of rehabilitation; (c) the circumstances of the crime; and (d) the length of his incarceration.

2. Exhaustion.

There is no question that Defendant has exhausted the prerequisites to his motion.

3. Medical Reasons.

Defendant has survived COVID-19 and now has been vaccinated against re-occurrence. It appears to the Court that the likelihood of reinfection is extremely low. His race, obesity, the dangers of infections in the prison setting, his asthma, and overall health do not now amount to extraordinary and compelling reasons to grant his motion. He appears well able to manage his health issues in the prison setting.

4. Rehabilitation.

The Defendant has shown a good job of rehabilitation through many classes and his general prison record, which is pretty good, but not perfect. Of particular concern is the November 27, 2017, entry in Docket Number 217-2, his disciplinary record: "I/M [inmate] admited (sic) to initiating and being involved in a physical altercation with another inmate" and "fighting with another person," and a second entry of January 5, 2016, "admits to fighting." The Court does not know the details of these events, but Defendant was disciplined for each of them, just three and one-half and five years ago. Perhaps the Court should disregard these events, but even so, Defendant's rehabilitation is commendable but not extraordinary and, standing alone, cannot justify his motion.

5. Circumstances of Defendant's Crime and Length of Incarceration.

It is true that Defendant killed no one. It is also true that he was dealing drugs, helped plan the crime, drove the getaway car, and aided the other defendants in leaving the crime scene and cleaning up after the bloody crime. The murders themselves were horrific. *See* Dkt. 54. His life sentence was sufficient, but not greater than necessary. Defendants' plea narrowly protected them, including this Defendant, from a death penalty prosecution. His sentence remains appropriate.

6. 18 U.S.C. § 3553a Factors.

As reflected above, Defendant was involved in a crime of the most serious nature, and application of the statutory sentencing factors provide no foundation Defendant's motion. The crime was horrendous, the sentence appropriate, and less than a life sentence would promote disrespect for the law.

CONCLUSION AND ORDER

For the foregoing reasons, Defendant's Amended Motion For Compassionate Release/Sentence Reduction Pursuant To 18 U.S.C. § 3582(c)(1)(A)(1) (Dkt. 217) is hereby DENIED.

The Clerk is directed to send uncertified copies of this Order to all counsel of record and to any party appearing *pro se* at said party's last known address.

Dated this 23rd day of April, 2021.

ROBERT J. BRYAN United States District Judge